ABSTRACT: Retreatment of tuberculosis involves the management of entities as diverse as relapse, failure, treatment after default, and poor patient adherence to the previous treatment. The emergence of conditions for selection of resistance (failure and partial abandonment) is a matter of great concern.

The development of a retreatment regimen for tuberculosis requires consideration of certain basic premises. The importance of a comprehensive and directed history of drugs taken in the past, and the limited reliability of susceptibility tests to many of these drugs, should be kept in mind. Taking this into account, and possessing a thorough knowledge of all anti-tuberculosis medications, it is possible to cure almost all patients with an appropriate retreatment regimen including a minimum of three or four drugs not previously used. Nonetheless, the treatment of these patients is so complex that it should only be carried out by experienced staff.

Concern about treating tuberculosis patients with drug resistance varies greatly depending on the available resources. High-income countries should provide individual treatment regimens adapted to each patient; however, in other settings, restricted resources could justify the implementation of standardised therapeutic guidelines with second-line drugs in order to facilitate management and reduce costs.

KEYWORDS: Multidrug-resistant tuberculosis, standardised regimen, treatment, tuberculosis management

Poverty has been the historical ally of tuberculosis (TB), and, consequently, from an economical perspective, private companies have never considered TB research as a cost-effective action. This reasoning could apply to the study of all fields of the disease, but perhaps the most affected has been that of development of new drugs with activity against Mycobacterium tuberculosis. As a result, one of the most important limitations of TB treatment nowadays is the limited availability of drugs. Indeed, only two drugs, isoniazid (H) and rifampicin (R), are highly effective against this microorganism, which renders the cure of TB patients with resistance to H and R very difficult. These cases are given the specific term of multidrug-resistant (MDR) TB (MDR-TB). Management of patients with MDR-TB is extremely complicated, and studies and publications supporting one or other of the various therapeutic strategies are very rare, making these strategies the subject of recurrent controversy.

The complexity of management of patients with MDR-TB should be an indication for the treatment to be carried out exclusively by very experienced medical staff [1]. This is even more important when it is considered that, in many cases, retreatment represents the patient’s last chance of a cure. However, a two-sided global problem arises here. In the first place, many professionals with restricted knowledge, facing...
an attractive subject, dare to treat these patients, worsening the problem day by day [1]. The second aspect stems from the current situation in poor countries with a very high TB burden, where patients with suspicion of MDR-TB are so numerous [2] that they cannot be managed by experienced specialists alone.

This article discusses the most controversial issues in the complex management of these patients and proposes adapted ways of treating them according to the specific epidemiological and clinical settings and available resources.

WHEN TO SUSPECT MDR-TB AND TREATMENT ORIENTATION

Two clear-cut possibilities can be encountered in the management of TB cases suspected of drug resistance: 1) patients who have never received anti-TB drugs and who have contracted drug-resistant strains of *M. tuberculosis*; and 2) patients who have already received one or more previous treatment regimens (i.e. patients undergoing retreatment). Retreatment patients correspond to the greater part of the problem and the major source of complications.

The management of new patients suspected of having contracted drug-resistant strains of *M. tuberculosis* should be essentially similar to the treatment of other new patients. They should receive the same initial standardised treatment recommended by the National Tuberculosis Programme (NTP); however, as resistance is highly suspected, drug susceptibility testing (DST) to first-line drugs should be carried out. If these tests confirm MDR, but the patient shows a favourable clinical progression, the initial regimen should perhaps remain unchanged, since some reports have demonstrated that 20–50% of these new patients with MDR-TB are cured by standard regimens [3]. If the clinical response is not favourable, the initial treatment must be interrupted in favour of a new regimen following the basic premises detailed later. Nonetheless, some authors advocate the administration of empirical treatments with up to seven drugs until DST results are available, with further adaptation of the regimen subsequent to these results [4].

However, the largest and most complex part of the problem encompasses patients undergoing retreatment. As the term implies, TB retreatment refers to the instauration of a treatment regimen in a patient who has previously been treated with anti-TB drugs. These patients have already had the opportunity to receive a curative treatment for the disease; therefore, excluding relapse cases, most retreatment cases arise due to errors during the implementation or administration of the previous treatment regimen [1]. In order to maximally reduce the number of patients potentially requiring retreatment, two basic conditions must be met including: following of standardised initial treatment regimens, and strict monitoring of drug intake [1].

The retreatment of TB involves microbiological and operational entities as diverse as relapse, failure, treatment after default, and poor patient adherence to the previous treatment. All of these conditions imply different approaches and must be accurately recognised by the physician who handles these problems.

RETREATMENT CASES

Bacteriological relapse is defined as the reappearance of bacterial activity in a patient who has followed and completed a correct treatment and, therefore, been cured of TB [1, 5]. However, there can be certainty that a patient has completed all their medication only when treatment administration is directly observed. If the treatment was not supervised, the authenticity of a relapse can be questioned. The relapse is usually due to a quiescent or persistent bacterial population [6], which did not proliferate during administration of the initial treatment, and, as a consequence, the conditions necessary for selecting the spontaneously resistant mutant bacilli present in every bacillary population were not attained. For this reason, it is theoretically accepted that relapses exhibit the same pattern of resistance as that of the patient’s initial TB; hence the same initial treatment regimen could be administered [1]. If the relapse occurs several years after the initial treatment, re-infection is more likely than relapse [7, 8]. This is not simple to demonstrate, but the indication for the same initial treatment scheme still applies. Although relapses are usually due to susceptible bacilli, it is advisable to carry out DST to first-line anti-TB drugs.

However, this theory about relapses and their presumed equivalent pattern of drug susceptibility to that of the initial process applies only when the patient has correctly completed an adequate treatment regimen [1]. Indeed, when DST is conducted in the field, the incidence of resistance among relapse patients increases significantly compared to that seen in initial cases [9]. This might be explained by irregularities in drug intake but also by selection of initial single or multiple resistances. This situation has led to the recommendation that, in low- and middle-income countries and under NTP conditions, relapses be treated with a reinforced first-line drug regimen, administered for a longer period of time [5, 10].

Treatment failure is defined as the reappearance, whilst the patient is receiving treatment and after the negative conversion of cultures, of bacteriological activity [1, 5]. It is also considered treatment failure when cultures do not become negative during the course of treatment. For the initial 6-month treatment scheme with R in both phases, failure is considered when sputum cultures are still positive at the end of the fourth month. For the 8-month treatment scheme, without R in the second phase, failure is not diagnosed before the end of the fifth month [1, 5, 10]. The failure is due to a population of bacilli that is metabolically active [6] and proliferates during the treatment, which creates favourable conditions for selection of naturally resistant mutant bacilli present in the original population. Therefore, the failure situation should imply resistance to all of the drugs being administered at the time when failure was diagnosed [1]; hence the importance of carrying out DST to first-line drugs.

Once again, this is the theoretical explanation for failures, but, in the field, some studies show that up to 50% of failures exhibit drug susceptibility in antibiograms [11], and can be cured with an initial or reinforced first-line-drug-based scheme [3]. Here, what is known as operational failure comes into play,
i.e. when irregularities in drug administration lead to the conclusion of treatment failure because of the absence of negative conversion of cultures, due to faulty adherence to treatment. Other contributing factors are the imperfect correlation between DST results and the behaviour of bacilli in vivo, and the extremely small fraction of patients in whom negative conversion of cultures take >4 months despite well-documented susceptibility to drugs.

The third large group of patients who undergo retreatment includes those who previously abandoned their treatment. There are two different kinds of default: patients who abandon all of their drugs, and those who omit one of them. Those who abandon all of their drugs usually do not incur an elevated risk of selection of resistance, since the drugs were effective when the patient took the treatment, and there were no favourable conditions for selection of the naturally resistant mutants. When the effect of the treatment was interrupted due to default, the entire bacillary population resumes growth, as before the initial treatment. Thus, in these cases, it is adequate to reintroduce the initial treatment regimen. The situation is entirely different when the patient abandons one of the drugs while undergoing treatment. It generates the conditions for the selection of microorganisms spontaneously resistant to the drugs the patient continues taking [1].

The last group consist of patients who adhere poorly to treatment. They start treatment with a fairly regular drug intake but later fail to comply and show frequent non-attendances. This behaviour is by far more common than might be thought, particularly during the latter months of treatment, when patients must continue taking medication even though they are relieved of symptoms [1]. When this situation (days with and days without medication) continues for weeks or months, suitable conditions arise for naturally resistant mutant bacilli to develop. In this context, it is important to remember the differences between antibiotics regarding the persistence of their effects; for instance, the post-antibiotic effect of H is clearly longer than that of R [12]. In consequence, if a patient takes H and R once per week, the effect of H remains during the latter days of the week, whereas the effect of R is removed, favouring conditions for the selection of H-resistant mutants for a short period of time. When this condition recurs over a period of weeks or months, there could be selection, initially of spontaneously H-resistant mutants and later on of naturally R-resistant mutant bacilli.

However, the major therapeutic problem in TB is presented by chronic patients who have received multiple treatments and are thought to carry MDR and resistances to numerous other medications. In most cases, the blame can be placed on either the physician or the NTP, for prescribing inadequate treatment regimens. Even though the patient may be responsible for partial abandonment of the medication or poor compliance, the physician and the NTP may also be responsible for prescribing individual drugs rather than combined formulations or for failing to strictly supervise the treatment [1]. When all of the drugs are administered combined in the same tablet and the patient comes to abandon the medication, all of the drugs will be interrupted simultaneously and the selection of resistance prevented.

IDENTIFICATION OF RESISTANCE IN RETREATMENT PATIENTS

The main approaches to the identification of resistance in retreatment patients are establishing a history of previous TB treatment and DST.

The first requirement for starting a retreatment regimen is evaluation of the possibility that the patient carries resistant bacilli. From this viewpoint, it is essential to take their medical history before any other action. This directs diagnosis towards relapse, total or partial default on treatment, failure, or sustained poor compliance of the patient to the regimen. In the case of relapse or total treatment default, it can be assumed that there is no resistance and the same initial regimen could be reintroduced, with close monitoring of the bacteriological response and DST to first-line drugs [1].

However, in the case of failure, partial default on medication, sustained poor compliance of the patient, or chronicity with multiple previous treatments, the presence of resistance to one or more drugs is very likely. In these cases, identification of the patient’s pattern of resistance requires two approaches: a comprehensive history of previous TB treatments, and the execution of DST [1, 13–15].

In order to establish a complete chronology of the previous introduction and cessation of drugs, a meticulous history of previous anti-TB drugs, including administered doses and pharmacological associations of prior regimens, should be taken by experienced staff who allow a reasonable length of time for this task (≥30–60 min). This reconstructs the precise chronology of drug introduction and withdrawal, allowing the evaluation of real or masked monotherapies previously received by the patient. Figure 1 presents a model document for recording the patient’s treatment history [1], which must be filled in for each year of treatment received by the patient. Marking the boxes corresponding to the periods during which the patient has taken each drug permits clear evaluation of the efficacy of prescribed drug combinations. Once completed, this chronology conveys very valuable information about drugs with probable resistance and others with potential current efficacy. Using this method, resistances to particular drugs can be predicted with high probability, and their inclusion in the retreatment plan avoided [1]. Surprisingly, if this treatment history is taken meticulously, not only the errors leading to
Basis of TB Retreatment Regimen Development

Once the comprehensive history of drugs taken in the past is completed, a treatment regimen should be designed following the 10 guidelines listed in Table 1 [1]. Perhaps the most controversial item since the late 1990s is the number of drugs required to design a good retreatment scheme with second-line drugs [1, 13, 14, 17, 20–49]. The recent recommendation published by the American Thoracic Society (ATS), Centers for Disease Control and Prevention, and Infectious Diseases Society of America has revived the debate [20]. These leading scientific societies recommend the use of four to six second-line drugs in patients carrying MDR and resistances to other first-line drugs. The rationale for this recommendation is that acceptable results are obtained prescribing more than four drugs. Nevertheless, it does not demonstrate that the use of fewer drugs would entail inferior results. It is worth recalling that, in the period 1950–1960, when R was still not available, multiple articles reported very good results with a combination of only three drugs in patients with resistance to H and S and also to other medications [24]. The only reasonable conclusion from these articles [21–23], as from a number of others [43–49], is that acceptable results are obtained prescribing more than four drugs. Nevertheless, it does not demonstrate that the use of fewer drugs would entail inferior results. It is worth recalling that, in the period 1950–1960, when R was still not available, multiple articles reported very good results with a combination of only three drugs in patients with resistance to H and S and also to other medications [25–31, 33–42]. Moreover, in many of these studies, prior to the discovery of E, this drug was not prescribed, making the management of these patients as complicated as that of MDR cases nowadays. This undocumented modification of ATS guidelines regarding MDR-TB patients is noteworthy, as official ATS documents dating 1965–1966 [13, 14] recommend only two or three new drugs for the management of MDR. The official document

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**TABLE 1**

<table>
<thead>
<tr>
<th>Guidelines for developing a retreatment regimen in tuberculosis</th>
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<tbody>
<tr>
<td>Retreatment should always be started in a reference centre by experts in the management of second-line drugs</td>
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<tr>
<td>It is essential to design a treatment based on a comprehensive patient history of prescription drugs taken in the past</td>
</tr>
<tr>
<td>Confirm MDR with a susceptibility test to H and R; evaluate results of susceptibility test to Kn and ofloxacin/ciprofloxacin</td>
</tr>
<tr>
<td>Combine a minimum of three or four drugs never used before or probably devoid of resistance (adequate associations in previous studies)</td>
</tr>
<tr>
<td>Prescribe a maximum of bactericidal drugs having effects on different targets of the bacillus</td>
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<tr>
<td>Always include an aminoglycoside or capreomycin</td>
</tr>
<tr>
<td>Beware of possible cross-resistance between drugs, particularly: aminoglycosides; all the quinolones; and low-level resistance to H and ethionamide</td>
</tr>
<tr>
<td>Minimum length of treatment: 18 months without H and R; and 12 months if H or R can be used</td>
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<tr>
<td>Close supervision of treatment</td>
</tr>
<tr>
<td>Never add only one drug to a regimen having demonstrated previous inefficiency</td>
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MDR: multidrug resistance; H: isoniazid; R: rifampicin; Kn: kanamycin; ²: resistance to the aminoglycoside group is considered to be unidirectional; therefore, they should be prescribed sequentially in the order: streptomycin, kanamycin, and finally amikacin. See Basis of TB retreatment regimen development section for explanation.
from 1994 has stated a slight change in guidelines, recommending the use of at least three new drugs, although no references justified this modification [32]. Prescription of more than four drugs is unjustified from a bacteriological standpoint and favours intolerance, which may lead the patient to spontaneous or medically advised abandonment of treatment, owing to severe side-effects [21–24].

In consequence, a good retreatment regimen with second-line drugs requires no more than three or four drugs that the patient has certainly never received before [24]. This regimen should be continued for 18–24 months with at least two or three of these drugs in cases where H or R is not useful (if they can be used, 12 months of treatment should suffice). Such treatment should be prescribed in specialised centres by experienced staff, since most second-line drugs are difficult to handle and present a higher frequency of side-effects [1, 4, 15, 20].

The following points clarify certain aspects regarding the drugs to be included in a retreatment regimen and the guidelines presented in table 1.

1. It is important to assign the greatest possible number of available bactericidal drugs so as to have effects on different targets of the microorganism. If few are available, there should always be an aminoglycoside. Capreomycin does not belong to this group but shares a similar mechanism of action and therefore could be considered as a choice along with the aminoglycosides. In addition, capreomycin, being less toxic and well tolerated, is recommended when S cannot be used.

2. It is important to consider the possibility of cross-resistance to improperly prescribed drugs. Resistance to the aminoglycoside group is considered unidirectional; therefore, they should be prescribed sequentially in the order: S, Kn, and amikacin (table 1). If there is resistance to S, sensitivity to the others is probably conserved; when resistance to Kn is present, susceptibility to the others, except for S, is very likely. There is also cross-resistance between R and the ansamycins and between all of the quinolones.

3. When resistance to one drug is documented or suspected, this drug should be excluded from the new regimen. The drug might be considered for the treatment regimen only when no other medication is available.

Antimicrobial agents with demonstrated activity against *M. tuberculosis*, which are suitable for a retreatment regimen, are listed in table 2 [1]; the great majority of second-line drugs are expensive and difficult to obtain. As shown in table 2, there are ≥15 drugs with demonstrated anti-mycobacterial activity, which have already been used in various studies. However, the efficacy of many of them is inadequate, and their bactericidal and sterilising abilities differ. It is important to use as many first-line drugs (H, R, E, S and Z) as possible, since, beside being more efficacious, they show better tolerance and are more readily available on the market [1].

As has been discussed, whenever the available choice of drugs permits, the great majority of TB patients can be cured using three or four drugs never received previously. In the end, the most important restrictions are defined by the availability of and capability of obtaining some of these drugs, experience in the design of appropriate treatment regimens, and the management of these more toxic and poorly tolerated drugs [1]. After all that has been said, it is obvious that the treatment of MDR-TB should practically never resort to surgery. Moreover, surgery requires localised lesions, good functional respiratory capacity and the absence of available drugs for designing a treatment regimen in keeping with the above recommendations. It should be emphasised that the surgical solution involves high morbidity and mortality and does not always cure the disease. All things considered, retreatment of TB becomes a question of appropriate management of second-line drugs [1].

**FINANCIAL RESOURCES AND TB RETREATMENT**

This important section should start by emphasising the extreme importance of the prevention of resistance dissemination. The best approach to preventing the delicate and difficult problem of MDR is the development of adequate initial regimens and close supervision of treatments. Up to this point, this article has covered the state of the art as regards this subject, readily applicable to the best economic, sanitary and epidemiological settings as encountered in the highest income countries. These nations bear a very low burden of TB and benefit from plentiful economic and sanitary resources. They have at their disposal more specialised physicians than patients admitted for TB retreatment, and, since there is no financial restriction, they provide each patient with individualised and expert care, multiple diagnostic tools (rapid DST) and all the existing therapeutic choices. On the one hand, these medical experts identify relapses and total defaults on treatment and start the same initial treatment regimen, until the results of the DST are available; and, on the other hand, they identify failures and partial defaults on treatment and design retreatment regimens in which they include suitable second-line drugs. On these grounds, it is recommended, in

<table>
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<th>TABLE 2</th>
<th>Drugs with demonstrated activity against <em>Mycobacterium tuberculosis</em> and already used in tuberculosis treatment</th>
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<tbody>
<tr>
<td>Isoniazid</td>
<td>Rifampicin</td>
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<tr>
<td>Ethambutol</td>
<td>Streptomycin</td>
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<tr>
<td>Amikacin</td>
<td>Capreomycin</td>
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<tr>
<td>Ciprofloxacin</td>
<td>Ofloxacin</td>
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<tr>
<td>Levofloxacin</td>
<td>Moxifloxacin</td>
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<tr>
<td>Cycloserine</td>
<td>p-Aminosalicylate</td>
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<tr>
<td>Clofazimine</td>
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For 2 months (2HRZES)/1HRZE/5H3R3E3 (subscript indicates This 8-month regimen, administered in three phases (HRZES programme with a previous history of TB treatment [5, 10].

Drugs, systematically applicable to all patients admitted to the Organization to conclude that the best solution consists of Tuberculosis and Lung Disease and the World Health Operational (inability to discriminate between the conditions are not optimal for burden, such patients have to be treated at a peripheral level in the health system, where conditions are not optimal for discriminating between the possible conditions leading to complications. It is essential to discriminate between these four situations, since only failure entails a high probability of resistance, even if poorly compliant patients could also carry some. The rest of the cases, amounting to >90% of patients requiring retreatment, correspond to relapses or total defaults on treatment and are assumed to be at low risk of having selected resistant bacilli, as previously explained [1].

Considering all of the above, and given the substantial number of cases admitted for retreatment in countries with a high TB burden, such patients have to be treated at a peripheral level in the initial phase, with a high risk of amplifying resistance to E and will not cure the patient. Likewise, if the patient has been initially infected with an MDR strain of M. tuberculosis (primary MDR) and fails to respond to the initial 6-month regimen, selection of resistance to E+Z during the initial 2 months of treatment is very likely, because the combination of these two drugs is weak, in the context of inefficiency of H and R. In this case, administration of the 8-month treatment regimen would be equivalent to masked monotherapy with S in the initial phase, with a high risk of amplifying resistance to this antibiotic. The attitude of applying the 8-month retreatment regimen to patients showing failure of the initial scheme favours the amplification of resistance and should be avoided when adequate resources become available, adapting these guidelines to the situation and the country’s economy. If a country is so poor that only first-line drugs are available, the 8-month regimen would apply only to previously treated patients, accepting, in terms of cost-efficiency, the risk of amplification of resistance to E or S in a significant percentage of the failures as regards the initial regimen. In so doing, the country will accumulate a series of patients showing resistance to all first-line drugs, and thus, creating the need for a new solution in the future. These patients with failure of the initial regimen should benefit from a standardised scheme with second-line drugs, as soon as the country has enough resources to conduct DST to first-line drugs in all cases of treatment failure and qualifies with a minimal reserve of second-line drugs. Only countries demonstrating susceptibility to first-line drugs in most of the failures may escape this recommendation [11].

Figures 2 and 3 present an algorithm for retreatment including all the possibilities applying to low- and middle-income countries. This algorithm, concerning management of the standardised and individualised schemes with second-line drugs, can also be extrapolated to most industrialised countries.
incidental or prospective, and, ideally, should all be treated using the same retreatment regimen (fig. 2). Perhaps the best scheme would be 3–6Kn–Ofl–ethionamide (Eth)–cycloserine (Cs)/15–18Ofl–Eth–Cs, for the following reasons: it includes the best known and least toxic combinations (although more toxic than first-line regimens); it is the least expensive; all of these drugs are readily available; and, above all, it prevents improvisations, which tend to occur with individualised treatments [1,17]. In any case, this standardised scheme should be adaptable to any region in accordance with the drugs prescribed there in the past. Availability of reliable data on H and R resistance in new patients and data on failures of the initial regimen could be of help in designing this scheme.

Incidental MDR cases require neither the use of five or six drugs, nor the extension of aminoglycoside administration for longer than 3–6 months, since efficacy would remain unchanged and treatment may result in higher toxicity and cost [1,17]. Unfortunately, the few studies that have evaluated this regimen [55] combined these incidental MDR cases and patients who had received multiple previous treatments in the same cohort for analysis, even though the latter required a completely different attitude, as discussed below. This represents a major methodological error and should be kept in mind, as it leads to underestimation of the results of standardised regimens. Nonetheless, the excellent results achieved using a similar scheme in a country as complex as South Africa [56] are a clear example of the potential performance of this strategy.

Multiple treatment schemes without adequate supervision
These are the most complex cases. Many of them have certainly undergone multiple therapeutic schemes, not always standardised, and incur an elevated risk of resistance to all first-line drugs and some second-line drugs [17]. Indeed, management of these patients, as for the failures of a standardised regimen with second-line drugs, as described before, should be decided on a case-by-case basis (fig. 3) [1,17]. The selection of the scheme for each patient should be founded on the patient’s drug history and results of DST to first-line drugs, and Kn and Ofl/ciprofloxacin, when they are available.

Here, faced with the likelihood of resistance to several drugs, it would be justifiable to prescribe five or six drugs during the
first phase of these regimens. Understandably, the use of a higher number of drugs in these patients offers a greater chance of success, but also a higher rate of side-effects and the consequent defaults on treatment [17, 21–24]. In any event, if a comprehensive drug history were a requirement for admitting these patients to a retreatment scheme, it would certainly help to reduce the number of drugs required for the regimen. When no other drugs are available for these patients, the use of aminoglycosides can be extended up to 12 or 24 months, with close monitoring of side-effects.

CONCLUSION
The present article discusses and proposes standardisation of the difficult and controversial management of patients suspected of or actually carrying confirmed multidrug-resistant tuberculosis, taking into account the available resources. Since this is clearly an emerging problem in many countries, it is important to simplify its management and gradually incorporate the treatment scheme into the procedures applied in the National Tuberculosis Programmes.

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